

CABINET	AGENDA ITEM No. 5
12 DECEMBER 2011	PUBLIC REPORT

Cabinet Member(s) responsible:	Councillor Peter Hiller: Cabinet Member for Housing, Neighbourhoods and Planning.	
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RECAP WASTE MANAGEMENT DESIGN GUIDE SUPPLEMENTARY PLANNING DOCUMENT – ADOPTION VERSION

RECOMMENDATIONS	
FROM : Head of Planning Transport & Engineering	Deadline date : February 2012
Cabinet is recommended to:	
1. Adopt the RECAP Waste Management Design Guide Supplementary Planning Document (SPD) to form part of the local development framework, with adoption taking effect on 22 nd February 2012.	

1. ORIGIN OF REPORT

- 1.1 The Council on, 2 December 2009, approved for public consultation a collection of Minerals and Waste related policy documents, namely: the Draft RECAP Waste Management Design Guide Supplementary Planning Document (SPD); the Cambridgeshire and Peterborough Minerals and Waste Core Strategy (Proposed Submission Version); and the Site Specific Proposals Development Plan Document (Proposed Submission Version).
- 1.2 The RECAP Waste Management Design Guide SPD has been jointly prepared with Cambridgeshire County Council. It will support policies in the Minerals and Waste Core Strategy DPD, which was adopted by the two Councils on 19th July 2011.

2. PURPOSE AND REASON FOR REPORT

- 2.1 The purpose of this report is to enable Cabinet to adopt the RECAP Waste Management Design Guide SPD (adoption version), hereafter referred to as the ‘SPD’. The adoption version of the SPD is attached at Appendix 1.
- 2.2 This report is for Cabinet to consider under its Terms of Reference No. 3.2.1. To take collective responsibility for the delivery of all strategic Executive functions within the Council’s Major Policy and Budget Framework and lead the Council’s overall improvement programmes to deliver excellent services.

3. TIMESCALE

Is this a Major Policy Item /Statutory Plan?	No
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- 3.1 A similar Cabinet/Committee process is being followed by Cambridgeshire County Council with a recommendation that both Councils adopt the SPD on the 22nd February 2012,

alongside the adoption of the Minerals and Waste Site Specific Proposals DPD (which itself is a separate item on today's Cabinet agenda).

4. The SPD

4.1 The SPD supports policies CS15 'Household Recycling Centres' and CS28 'Waste Minimisation, Re-Use and Resource Recovery' as found in the Minerals and Waste Core Strategy DPD. The SPD provides guidance on the design and provision of waste management storage facilities in new and regenerated residential, commercial or mixed use developments, from the kitchen sink food waste caddy to 'bring site' provision and household recycling centres in areas of major new developments.

4.2 The SPD provides:

- Detail of the waste segregation, storage and collection requirements that designers and developers need to satisfy;
- Guidance for use by Local Planning Authorities when assessing relevant planning applications;
- Help on addressing the unique waste management problems presented by high density developments;
- Expanded guidance on the requirements for developer contributions relating to the funding and provision of waste management infrastructure;
- Advice to developers explaining that there will be financial implications relating to the provision of waste management infrastructure. This will vary according to the nature and scale of the proposed development and will be based on any additional costs for the relevant local authority arising out of the need for additional or improved infrastructure which is related to the proposed development; and
- Examples of good practice demonstrating what can be achieved.

4.3 With respect to developer contributions, for Peterborough the guide clearly states that any developer contributions related to off-site provisions will be consistent with the Peterborough Planning Obligations Implementation Scheme (POIS) SPD or through the Community Infrastructure Levy in the event that this mechanism supersedes this provision. Different and more complex advice applies to Cambridgeshire Districts because there is no similar POIS in place there.

4.4 The SPD also contains a Waste Management Design Toolkit to be used by developers to assist them in addressing the waste management requirements associated with residential and commercial development, as part of their planning applications. For all such development proposals, a completed Waste Management Design Toolkit should be submitted with the planning application.

4.5 The SPD is seen as an important planning policy tool to evaluate and ensure that appropriate waste management measures are put in place at the outset of development design. Whilst of direct practical value, putting such measures in place will contribute towards the achievement of key environmental and waste management objectives.

5. CONSULTATION

5.1 Formal consultation on this document took place in February and March 2010, and then again between 5 September and 17 October 2011. The Councils received 65 detailed comments made by 6 external consultees at that second stage. The detailed representations and the Councils full responses are set out in the Statement of Consultation (Appendix 2). A summary of the main issues raised and addressed are outlined below.

5.2 Main issues raised by consultees:

- Toolkit accessibility – this is a key practical element of the document. Requests to make the Toolkit more prominent and accessible both within the document and for use electronically, as a separate editable form capable of online completion / submission have been met in the proposed adoption version.
- Bring site provision – clarification on the threshold for which on-site provision or financial contributions towards the upgrade or provision of new off-site facilities will be sought. The threshold has been set to apply to all developments involving 800+ dwellings (for outline, full or reserved matter applications).
- Urban design issues – to make stronger reference to urban design matters when considering waste storage container provision. It is accepted that the SPD provides guidance, not an inflexible tool. Design matters whether applied to a street fronting terrace or a prestige home set in extensive grounds, inevitably require a degree of interpretation and judgement.
- Developer contribution issues – However, as referred in paragraph 4.3 of this report, this matter does not relate to developments in Peterborough and is therefore not of concern to us.

6. ANTICIPATED OUTCOMES

- 6.1 It is anticipated that Cabinet will adopt the SPD, and in doing so it will form part of the Cambridgeshire and Peterborough Minerals and Waste Development Framework from 22 February 2012.

7. REASONS FOR RECOMMENDATIONS

- 7.1 Cabinet is recommended to adopt the SPD because it will help developers and designers to ensure effective segregation, storage and collection of waste materials for the occupants of their developments. It will also be used day-to-day by planning officers when considering the detailed aspects of planning proposals, to ensure that waste management needs are adequately addressed.

8. ALTERNATIVE OPTIONS CONSIDERED

- 8.1 Whilst not a statutory requirement to produce the SPD, the alternative option of not producing this document was rejected because:
- There is support for the production of the document across Cambridgeshire and Peterborough, especially from the Waste Collection Authorities and Waste Disposal Authorities;
 - The document will greatly assist planning officers and Members in determining planning applications, including enabling a consistent and transparent decision making process to be undertaken; and
 - The document is entirely in line with the Minerals and Waste Core Strategy DPD and the Joint Municipal Waste Management Strategy for Cambridgeshire and Peterborough 2008-2022, and will contribute towards meeting objectives in the National Waste Management Plan.

9. IMPLICATIONS

- 9.1 **Legal Implications** - The Council must follow due Regulations in preparing the SPD. If the SPD is adopted by Cabinet, the Council has a legal duty to determine planning applications in accordance with the policies contained within the SPD.

9.2 **Financial Implications** – None, other than small costs which have already been incurred associated with arranging and conducting the public consultation and, assuming it is approved, the subsequent printing of the adoption version of the document, which is budgeted for.

9.3 **Other Implications** – As with all planning policy documents, there are social, economic and environmental implications with this SPD because it will directly improve the opportunities for individuals and businesses to segregate and store the waste conveniently and improve recycling opportunities.

10 **BACKGROUND DOCUMENTS**

- None

Appendices

Appendix 1 – RECAP Waste Management Design Guide SPD – Adoption Version

Appendix 2 – Statement of Consultation (Representations and Responses)

Appendix 3 - Appendix 3 of Statement of Consultation (Toolkit Pull-Out version)